PROPOSED RULE MAKING



CR-102 (December 2017) (Implements RCW 34.05.320)

Do NOT use for expedited rule making

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DATE: July 16, 2018 TIME: 10:14 AM

WSR 18-15-055

Agency: Department of Health- Medical Quality Assurance Commission				
⊠Original Notice				
☐Supplemental Notion	ce to WSR			
☐Continuance of WS	SR			
⊠Preproposal Stater	ment of Inqu	uiry was filed as WSR 17-17-156	; or	
☐Expedited Rule Ma	kingPropo	osed notice was filed as WSR ; o	r	
☐Proposal is exemp	t under RC\	<i>N</i> 34.05.310(4) or 34.05.330(1).		
☐Proposal is exemp	t under RC\	<i>N</i> .		
Title of rule and other identifying information: (describe subject) Chapters 246-919 WAC and 246-918 WAC. The Medical Quality Assurance Commission (commission) proposes new sections and changes to existing rules that will establish requirements and standards for prescribing opioid drugs by allopathic physicians and allopathic physician assistants consistent with the directives of Engrossed Substitute House Bill (ESHB) 1427 (chapter 297, Laws of 2017).				
Hearing location(s):				
Date:	Time:	Location: (be specific)	Comment:	
8/22/2018	2:00 pm	Hotel RL Olympia 2300 Evergreen Park Drive SW Olympia, WA 98502		
Date of intended ado	ption: <u>08/22</u>	2/2018 (Note: This is NOT the effe	ctive date)	
Submit written comm	ents to:			
Name: Daidria Underw	ood			
Address: PO Box				
Olympia, WA				
Email: https://fortress.wa.gov/doh/policyreview				
Fax: (360) 236-4626 Other:				
By (date) <u>08/16/2018</u>				
Assistance for persons with disabilities:				
Contact Daidria Underwood				
Phone: (800) 525-0127				
Fax:				
TTY: (360) 833-6388 or 711				
Email: medical.rules@doh.wa.gov				
Other:				
By (date) <u>08/15/2018</u>				
Purpose of the proposal and its anticipated effects, including any changes in existing rules: The commission is				
proposing establishing new sections of rules to implement the provisions of ESHB 1427. The bill directed five boards and				

commissions to consider the Agency Medical Directors' Group and the Centers for Disease Control guidelines, and to work in

consultation with the Department of Health, the University of Washington, and the professional associations of each profession to develop requirements for prescribing opioid drugs. The commission is also proposing amendments to the current pain management rules to assure alignment with the proposed opioid prescribing rules, increase consistent rule

application, and reduce duplication between existing and new rules.

requirements for allopathic physicians and allopathic physician assistants. The proposed rules provide a necessary framework and structure for safe, consistent opioid prescribing practice consistent with the directives of ESHB 1427. The goal is to reduce the number of people who inadvertently become addicted to opioids and, consequently, reduce the burden on opioid treatment programs.			
Statutory author	ity for adoption: RCW 18.71.	017, RCW 18.71.800, and RCW 18.71A.800	
Statute being im	plemented: ESHB 1427 (Cha	pter 297, Laws of 2017), codified in part as RCW	18.71.800 and 18.71A.800
Is rule necessary			
Federal La			☐ Yes ☒ No
State Cour	ourt Decision?		☐ Yes ☒ No ☐ Yes ☒ No
If yes, CITATION:			
matters: N/A		ny, as to statutory language, implementation,	
Name of propon	ent: (person or organization)	Medical Quality Assurance Commission	☐Private ☐Public ☑Governmental
Name of agency	personnel responsible for:		
	Name	Office Location	Phone
Drafting:	Daidria Underwood	111 Israel RD SE, Tumwater, WA 98501	(360) 236-2727
Implementation:	Melanie de Leon	111 Israel RD SE, Tumwater, WA 98501	(360) 236-2755
Enforcement:	Melanie de Leon	111 Israel RD SE, Tumwater, WA 98501	(360) 236-2755
If yes, insert state	ement here:	equired under RCW 28A.305.135?	☐ Yes ⊠ No
Is a cost-benefit	analysis required under RC	W 34.05.328?	
Name: I Address Phone: Fax: (36 TTY: (3 Email: o Other:	eliminary cost-benefit analysis Daidria Underwood s: PO Box 47866 Olympia, WA 98504-7866 (360) 236-2727 60) 236-2795 60) 833-6388 or 711 daidria.underwood@doh.wa.go	may be obtained by contacting:	

Citation and description: This rule proposal, or portions of the proposal, is exempt because the agency has completed the pilot rule process defined by RCW 34.05.313 before filing the notice of this proposed rule. This rule proposal, or portions of the proposal, is exempt under the provisions of RCW 15.65.570(2) because it was adopted by a referendum. This rule proposal, or portions of the proposal, is exempt under RCW 19.85.025(3). Check all that apply: RCW 34.05.310 (4)(b) RCW 34.05.310 (4)(c) RCW 34.05.310 (4)(c) RCW 34.05.310 (4)(f) RCW 34.05.310 (4)(f) RCW 34.05.310 (4)(g)	Regulatory	Fairness Act Cost Considerations for a Small I	Busine	ss Economic Impact Statement:
adopted solely to conform and/or comply with federal statute or regulations. Please cite the specific federal statute or regulation this rule is being adopted to conform or comply with, and describe the consequences to the state if the rule is not adopted. Citation and description: This rule proposal, or portions of the proposal, is exempt because the agency has completed the pilot rule process defined by RCW 34.05.310 store filing the notice of this proposed rule. This rule proposal, or portions of the proposal, is exempt under the provisions of RCW 15.65.570(2) because it was adopted by a referendum. This rule proposal, or portions of the proposal, is exempt under RCW 19.85.025(3). Check all that apply: RCW 34.05.310 (4)(b)				
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RCW 34.05.310 (4)(c)			Ш	* * * * *
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*Based on United States Department of Labor Statistics, Occupational Employment and Wages 2017 for 29-1069 Physicians and Surgeons, 29-1071 Physician Assistants, and 31-9092 Medical Assistants				

Costs were calculated using the mean hourly wage for physicians and surgeons as reported by the United States
Department of Labor, Bureau of Labor Statistics, Occupational Employment Statistics. Employment estimates and mean
wage estimates for physicians is \$101.63 per hour and for physician assistants is \$50.37 per hour. These costs estimates
are based on survey results from 1,322 practitioners. The cost estimates in the analysis of each proposed rule section
below were calculated by multiplying the estimated minutes from the survey and the wage per minute for physicians
(\$1.69) and physician assistants (\$0.84). The overall average, which is an average time based on responses to the same
survey questions for each phase of pain, is an estimated total cost per patient of \$47.77 for physicians and \$24.94 for
physician assistants. This would amount to an annual cost calculation of \$11,943 for physicians and \$6,234 for physician
assistants based on 250 hours of practice annually for physicians and physician assistants.

If, hypothetically, a patient received treatment in all phases of pain covered in these proposed rules the estimated total cost per patient would be \$65.91 for physicians and \$32.76 for physician assistants. This would amount to an estimated \$16,478 annually for physicians and \$8,190 annually for physician assistants.

However, activities that may result in costs during varying phases of pain treatment typically do not occur at every patient encounter, and are variable depending on the phase of treatment and individual patient characteristics. Patients may experience the pain phases described in the proposed rules at different times, so the activities described in the rules will not occur at the same time. Further, some of the activities described may be performed before or after the visit, or may be delegated when appropriate to a licensed assistant or other practitioner support personnel. The overall average, which is an average time based on responses to the same questions in each phase of pain, the estimated total cost per patient would be \$47.77 for physicians and \$24.94 for physician assistants. This would amount to an estimated \$11,943 annually for physicians and \$6,234 annually for physician assistants.

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	etermined that the proposed rules would not impose more than anticipated costs do not exceed the minor cost threshold.
Yes Calculations show the rule proposal likely impose economic impact statement is required. Insert statement	oses more-than-minor cost to businesses, and a small business here:
The public may obtain a copy of the small business e contacting:	economic impact statement or the detailed cost calculations by
Name:	
Address:	
Phone:	
Fax:	
TTY:	
Email:	
Other:	
Date: 07/16/2018	Signature:
Name: Melanie de Leon	
Title: Executive Director	

OPIOID PRESCRIBING—GENERAL PROVISIONS

<u>AMENDATORY SECTION</u> (Amending WSR 11-12-025, filed 5/24/11, effective 1/2/12)

WAC 246-918-800 ((Pain management—))Intent and scope. ((These)) The rules in WAC 246-918-800 through 246-918-935 govern the ((use)) prescribing of opioids in the treatment of ((patients for chronic noncancer)) pain.

((Nothing in these rules in any way restricts the current scope of practice of physician assistants as set forth in chapters 18.71A and 18.57A RCW and the working agreements between the physician and physician assistant, which may include pain management.))

The Washington state medical quality assurance commission (commission) recognizes that principles of quality medical practice dictate that the people of the state of Washington have access to appropriate and effective pain relief. The appropriate application of up-to-date knowledge and treatment modalities can serve to improve the quality of life for those patients who suffer from pain as well as reduce the morbidity, mortality, and costs associated with untreated or inappropriately treated pain. For the purposes of ((this)) these rules, the inappropriate treatment of pain includes nontreatment, undertreatment, overtreatment, and the continued use of ineffective treatments.

The diagnosis and treatment of pain is integral to the practice of medicine. The commission encourages physician assistants to view pain management as a part of quality medical practice for all patients with pain, including acute ((er)), perioperative, subacute, and chronic((er)), perioperative, subacute, and chronic((er)), and it is especially urgent for patients who experience pain as a result of terminal illness)) pain. All physician assistants should become knowledgeable about assessing patients' pain and effective methods of pain treatment, as well as statutory requirements for prescribing ((er)) substances)) opioids, including co-occurring prescriptions. Accordingly, ((er)) this rule has been developed to)) these rules clarify the commission's position on pain control, particularly as related to the use of controlled substances, to alleviate physician assistant uncertainty and to encourage better pain management.

Inappropriate pain treatment may result from a physician assistant's lack of knowledge about pain management. Fears of investigation or sanction by federal, state, ((and)) or local agencies may also result in inappropriate treatment of pain. Appropriate pain management is the treating physician assistant's responsibility. As such, the commission will consider the inappropriate treatment of pain to be a departure from standards of practice and will investigate such allegations, recognizing that some types of pain cannot be completely relieved, and taking into account whether the treatment is appropriate for the diagnosis.

The commission recognizes that controlled substances including opioids ((analgesics)) may be essential in the treatment of acute,

[1] OTS-9763.1

subacute, perioperative, or chronic pain due to disease, illness, trauma, or surgery ((and chronic pain, whether due to cancer or non-cancer origins)). The commission will refer to current clinical practice guidelines and expert review in approaching cases involving management of pain. The medical management of pain should consider current clinical knowledge and scientific research and the use of pharmacologic and nonpharmacologic modalities according to the judgment of the physician assistant. Pain should be assessed and treated promptly, and the quantity and frequency of doses should be adjusted according to the intensity, duration, impact of the pain, and treatment outcomes. Physician assistants should recognize that tolerance and physical dependence are normal consequences of sustained use of opioids ((analgesics)) and are not the same as ((addiction)) opioid use disorder.

The commission is obligated under the laws of the state of Washington to protect the public health and safety. The commission recognizes that the use of opioids ((analgesics)) for other than legitimate medical purposes poses a threat to the individual and society ((and that)). The inappropriate prescribing of controlled substances, including opioids ((analgesics)), may lead to drug diversion and abuse by individuals who seek them for other than legitimate medical use. Accordingly, the commission expects that physician assistants incorporate safeguards into their practices to minimize the potential for the abuse and diversion of controlled substances.

Physician assistants should not fear disciplinary action from the commission for ordering, prescribing, dispensing or administering controlled substances, including opioids ((analgesics)), for a legitimate medical purpose and in the course of professional practice. The commission will consider prescribing, ordering, dispensing or administering controlled substances for pain to be for a legitimate medical purpose if based on sound clinical judgment. All such prescribing must be based on clear documentation of unrelieved pain. To be within the usual course of professional practice, a physician assistant-patient relationship must exist and the prescribing should be based on a diagnosis and documentation of unrelieved pain. Compliance with applicable state or federal law is required.

The commission will judge the validity of the physician assistant's treatment of the patient based on available documentation, rather than solely on the quantity and duration of medication administration. The goal is to control the patient's pain while effectively addressing other aspects of the patient's functioning, including physical, psychological, social, and work-related factors.

These rules are designed to assist ((practitioners)) physician assistants in providing appropriate medical care for patients. ((They are not inflexible rules or rigid practice requirements and are not intended, nor should they be used, to establish a legal standard of care outside the context of the medical quality assurance committee's jurisdiction.

The ultimate judgment regarding the propriety of any specific procedure or course of action must be made by the practitioner based on all the circumstances presented. Thus, an approach that differs from the rules, standing alone, does not necessarily imply that the approach was below the standard of care. To the contrary, a conscientious practitioner may responsibly adopt a course of action different from that set forth in the rules when, in the reasonable judgment of the practitioner, such course of action is indicated by the condition of the patient, limitations of available resources, or advances in

[2] OTS-9763.1

knowledge or technology subsequent to publication of these rules. However, a practitioner who employs an approach substantially different from these rules is advised to document in the patient record information sufficient to justify the approach taken.))

The practice of medicine involves not only the science, but also the art of dealing with the prevention, diagnosis, alleviation, and treatment of disease. The variety and complexity of human conditions make it impossible to always reach the most appropriate diagnosis or to predict with certainty a particular response to treatment.

Therefore, it should be recognized that adherence to these rules will not ((assure)) <u>quarantee</u> an accurate diagnosis or a successful outcome. The sole purpose of these rules is to assist ((practitioners)) <u>physician assistants</u> in following a reasonable course of action based on current knowledge, available resources, and the needs of the patient to deliver effective and safe medical care.

For more specific best practices, the physician assistant may refer to clinical practice guidelines including, but not limited to, those produced by the agency medical directors' group, the Centers for Disease Control and Prevention, or the Bree Collaborative.

<u>AMENDATORY SECTION</u> (Amending WSR 11-12-025, filed 5/24/11, effective 1/2/12)

WAC 246-918-801 Exclusions. ((The rules adopted under)) WAC 246-918-800 through ((246-918-813)) 246-918-935 do not apply to:

- (1) The treatment of patients with cancer-related pain;
- $\underline{(2)}$ To the provision of palliative, hospice, or other end-of-life care; (($\frac{1}{2}$)
- (2) To the management of acute pain caused by an injury or surgical procedure.))
- (3) The treatment of inpatient hospital patients, which is a person who has been admitted to a hospital for more than twenty-four hours; or
 - (4) The provision of procedural medications.

AMENDATORY SECTION (Amending WSR 11-12-025, filed 5/24/11, effective 1/2/12)

- WAC 246-918-802 Definitions. The definitions (($\frac{10}{10}$ this section)) apply (($\frac{10}{10}$)) to WAC 246-918-800 through (($\frac{246-918-813}{10}$)) 246-918-935 unless the context clearly requires otherwise.
- (1) "Aberrant behavior" means behavior that indicates current misuse, diversion, unauthorized use of alcohol or other controlled substances, multiple early refills (renewals), or active opioid use disorder.
- (2) "Acute pain" means the normal, predicted physiological response to a noxious chemical, thermal, or mechanical stimulus and typically is associated with invasive procedures, trauma, and disease. ((It is generally time-limited, often less than three months in duration, and usually less than six months.

[3] OTS-9763.1

- (2) "Addiction" means a primary, chronic, neurobiologic disease with genetic, psychosocial, and environmental factors influencing its development and manifestations. It is characterized by behaviors that include:
 - (a) Impaired control over drug use;
 - (b) Craving;
 - (c) Compulsive use; or
 - (d) Continued use despite harm.
 - (3)) Acute pain is of six weeks or less in duration.
- (3) "Biological specimen test" or "biological specimen testing" means tests of urine, hair, or other biological samples for various drugs and metabolites.
- (4) "Cancer-related pain" means pain that is an unpleasant, persistent, subjective sensory and emotional experience associated with actual or potential tissue injury or damage or described in such terms and is related to cancer or cancer treatment that interferes with usual functioning.
- (5) "Chronic ((noncancer)) pain" means a state in which ((noncancer)) pain persists beyond the usual course of an acute disease or healing of an injury, or that may or may not be associated with an acute or chronic pathologic process that causes continuous or intermittent pain over months or years. Chronic pain is considered to be pain that persists for more than twelve weeks.
- ((4) "Comorbidity")) (6) "Comorbidities" means a preexisting or coexisting physical or psychiatric disease or condition.
- $((\frac{5}{}))$ $\underline{(7)}$ "Episodic care" means <u>noncontinuing</u> medical <u>or dental</u> care provided by a $(\frac{practitioner}{practitioner})$ <u>physician assistant</u> other than the designated primary $(\frac{care\ practitioner\ in\ the\ acute\ care\ setting,\ for\ example, urgent\ care\ or\ emergency\ department.}$
 - (6))) prescriber for a patient with chronic pain.
- (8) "High dose" means a ninety milligram morphine equivalent dose (MED), or more, per day.
- (9) "High-risk" is a category of patient at high risk of opioid-induced morbidity or mortality, based on factors and combinations of factors such as medical and behavioral comorbidities, polypharmacy, current substance use disorder or abuse, aberrant behavior, dose of opioids, or the use of any concurrent central nervous system depressant.
- (10) "Hospice" means a model of care that focuses on relieving symptoms and supporting patients with a life expectancy of six months or less((. Hospice involves an interdisciplinary approach to provide health care, pain management, and emotional and spiritual support. The emphasis is on comfort, quality of life and patient and family support. Hospice can be provided in the patient's home as well as freestanding hospice facilities, hospitals, nursing homes, or other longterm care facilities)).
- $((\frac{7}{1}))$ (11) "Hospital" as defined in chapters 70.41, 71.12 RCW, and RCW 72.23.020.
- (12) "Low-risk" is a category of patient at low risk of opioidinduced morbidity or mortality, based on factors and combinations of factors such as medical and behavioral comorbidities, polypharmacy, and dose of opioids of less than a fifty milligram morphine equivalent dose.
- (13) "Medication assisted treatment" or "MAT" means the use of pharmacologic therapy, often in combination with counseling and behavioral therapies, for the treatment of substance use disorders.

[4] OTS-9763.1

- (14) "Moderate-risk" is a category of patient at moderate risk of opioid-induced morbidity or mortality, based on factors and combinations of factors such as medical and behavioral comorbidities, polypharmacy, past history of substance use disorder or abuse, aberrant behavior, and dose of opioids between fifty to ninety milligram morphine equivalent doses.
- (15) "Morphine equivalent dose" or "MED" means a conversion of various opioids to a morphine equivalent dose ((by the use of accepted)) using the agency medical directors group or other conversion table((s)) approved by the commission. MED is considered the same as morphine milligram equivalent or MME.
- ((\(\frac{(\(\frac{8}\)}{\)}\))) (16) "Multidisciplinary pain clinic" means a ((\(\frac{clinic or office that provides comprehensive pain management and includes care provided by multiple available disciplines or treatment modalities, for example, medical care through physicians, physician assistants, osteopathic physicians, osteopathic physician assistants, advanced registered nurse practitioners, and physical therapy, occupational therapy, or other complementary therapies.
- (9)) health care delivery facility staffed by physicians of different specialties and other nonphysician health care providers who specialize in the diagnosis and management of patients with chronic pain.
- (17) "Opioid" means a drug that is either an opiate that is derived from the opium poppy or opiate-like that is a semi-synthetic or synthetic drug. Examples include morphine, codeine, hydrocodone, oxycodone, fentanyl, meperidine, tramadol, buprenorphine, and methadone.
- (18) "Palliative <u>care</u>" means care that <u>maintains or</u> improves the quality of life of patients and their families facing <u>serious</u>, <u>advanced</u>, <u>or</u> life-threatening illness. ((With palliative care particular attention is given to the prevention, assessment, and treatment of pain and other symptoms, and to the provision of psychological, spiritual, and emotional support.))
- (19) "Perioperative pain" means acute pain that occurs surrounding the performance of surgery.
- (20) "Prescription monitoring program" or "PMP" means the Washington state prescription monitoring program authorized under chapter 70.225 RCW. Other jurisdictions may refer to this as the prescription drug monitoring program or PDMP.
- (21) "Practitioner" means an advanced registered nurse practitioner licensed under chapter 18.79 RCW, a dentist licensed under chapter 18.32 RCW, a physician licensed under chapter 18.71 or 18.57 RCW, a physician assistant licensed under chapter 18.71A or 18.57A RCW, or a podiatric physician licensed under chapter 18.22 RCW.
- (22) "Refill" or "renewal" means a second or subsequent filling of a previously issued prescription.
- (23) "Subacute pain" is considered to be a continuation of pain that is six to twelve weeks in duration.
- (24) "Substance use disorder" means a primary, chronic, neurobiological disease with genetic, psychosocial, and environmental factors influencing its development and manifestations. Substance use disorder is not the same as physical dependence or tolerance that is a normal physiological consequence of extended opioid therapy for pain. It is characterized by behaviors that include, but are not limited to, impaired control over drug use, craving, compulsive use, or continued use despite harm.

[5] OTS-9763.1

- WAC 246-918-815 Patient notification, secure storage, and disposal. (1) The physician assistant shall ensure the patient is provided the following information at the first issuance of a prescription for opioids and at the transition from acute to subacute, and subacute to chronic:
- (a) Risks associated with the use of opioids as appropriate to the medical condition, the type of patient, and the phase of treatment;
 - (b) The safe and secure storage of opioid prescriptions; and
- (c) The proper disposal of unused opioid medications including, but not limited to, the availability of recognized drug take-back programs.
- (2) This requirement may be satisfied with a document provided by the department of health.

NEW SECTION

WAC 246-918-820 Use of alternative modalities for pain treatment. The physician assistant shall exercise their professional judgment in selecting appropriate treatment modalities for acute nonoperative, acute perioperative, or subacute pain including the use of multimodal pharmacologic and nonpharmacologic therapy as an alternative to opioids whenever reasonable, clinically appropriate, evidence-based alternatives exist.

- WAC 246-918-825 Continuing education requirements for opioid prescribing. (1) To prescribe an opioid in Washington state, a physician assistant licensed to prescribe opioids shall complete a one-time continuing education requirement regarding the opioid prescribing rules in this chapter. The continuing education must be at least one hour in length.
- (2) The physician assistant shall complete the one-time continuing education requirement described in subsection (1) of this section by the end of the physician assistant's first full continuing education reporting period after January 1, 2019, or during the first full continuing education reporting period after initial licensure, whichever is later.
- (3) The hours spent completing training in prescribing of opioids count toward meeting applicable continuing education requirements in the same category specified in WAC 246-919-460.

OPIOID PRESCRIBING—ACUTE NONOPERATIVE PAIN AND ACUTE PERIOPERATIVE PAIN

NEW SECTION

- WAC 246-918-830 Patient evaluation and patient record—Acute nonoperative pain. Prior to issuing an opioid prescription for acute nonoperative pain or acute perioperative pain, the physician assistant shall:
- (1) Conduct and document an appropriate history and physical examination, including screening for risk factors for overdose and severe postoperative pain;
- (2) Evaluate the nature and intensity of the pain or anticipated pain following surgery; and
- (3) Inquire about any other medications the patient is prescribed or is taking.

NEW SECTION

- WAC 246-918-835 Treatment plan—Acute nonoperative pain. The physician assistant shall comply with the requirements in this section when prescribing opioids for acute nonoperative pain.
- (1) The physician assistant should consider prescribing nonopioids as the first line of pain control in patients unless not clinically appropriate in accordance with the provisions of WAC 246-918-820.
- (2) The physician assistant, or their designee, as defined in WAC 246-470-050, shall conduct queries of the PMP in accordance with the provisions of WAC 246-918-935.
- (3) If the physician assistant prescribes opioids for effective pain control, such prescription must not be in a greater quantity than needed for the expected duration of pain severe enough to require opioids. A three-day supply or less will often be sufficient. The physician assistant shall not prescribe beyond a seven-day supply without clinical documentation in the patient record to justify the need for such a quantity.
- (4) The physician assistant shall reevaluate the patient who does not follow the expected course of recovery, and reconsider the continued use of opioids or whether tapering or discontinuing opioids is clinically indicated.
- (5) Follow-up visits for pain control must include objectives or metrics to be used to determine treatment success if opioids are to be continued. This may include:
 - (a) Change in pain level;
 - (b) Change in physical function;
 - (c) Change in psychosocial function; and

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- (d) Additional indicated diagnostic evaluations.
- (6) If a prescription results in the patient receiving a combination of opioids with a sedative medication listed in WAC 246-918-920, such prescribing must be in accordance with WAC 246-918-920.
- (7) Long-acting or extended release opioids are not indicated for acute nonoperative pain.
- (8) Medication assisted treatment medications must not be discontinued when treating acute pain, except as consistent with the provisions of WAC 246-918-925.
- (9) If the physician assistant elects to treat a patient with opioids beyond the six-week time period of acute nonoperative pain, the physician assistant shall document in the patient record that the patient is transitioning from acute pain to subacute pain. Rules governing the treatment of subacute pain in WAC 246-918-845 and 246-918-850 shall apply.

- WAC 246-918-840 Treatment plan—Acute perioperative pain. The physician assistant shall comply with the requirements in this section when prescribing opioids for perioperative pain.
- (1) The physician assistant shall consider prescribing nonopioids as the first line of pain control in patients unless not clinically appropriate in accordance with the provisions of WAC 246-918-820.
- (2) The physician assistant, or their designee, as defined in WAC 246-470-050, shall conduct queries of the PMP in accordance with the provisions of WAC 246-918-935.
- (3) If the physician assistant prescribes opioids for effective pain control, such prescription must not be in a greater quantity than needed for the expected duration of pain severe enough to require opioids. A three-day supply or less will often be sufficient. The physician assistant shall not prescribe beyond a fourteen-day supply from the time of discharge without clinical documentation in the patient record to justify the need for such a quantity.
- (4) The physician assistant shall reevaluate a patient who does not follow the expected course of recovery and reconsider the continued use of opioids or whether tapering or discontinuing opioids is clinically indicated.
- (5) Follow-up visits for pain control should include objectives or metrics to be used to determine treatment success if opioids are to be continued. This may include:
 - (a) Change in pain level;
 - (b) Change in physical function;
 - (c) Change in psychosocial function; and
- (d) Additional indicated diagnostic evaluations or other treatments.
- (6) If a prescription results in the patient receiving a combination of opioids with a sedative medication listed in WAC 246-918-920, such prescribing must be in accordance with WAC 246-918-920.
- (7) Long-acting or extended release opioids are not indicated for acute perioperative pain.

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- (8) Medication assisted treatment medications must not be discontinued when treating acute perioperative pain, except as consistent with the provisions of WAC 246-918-925.
- (9) If the physician assistant elects to treat a patient with opioids beyond the six-week time period of acute perioperative pain, the physician assistant shall document in the patient record that the patient is transitioning from acute pain to subacute pain. Rules governing the treatment of subacute pain, WAC 246-918-845 and 246-918-850, shall apply unless there is documented improvement in function or pain control and there is a documented plan and timing for discontinuation of all opioid medications.

OPIOID PRESCRIBING—SUBACUTE PAIN

NEW SECTION

- WAC 246-918-845 Patient evaluation and patient record—Subacute pain. The physician assistant shall comply with the requirements in this section when prescribing opioids for subacute pain.
- (1) Prior to issuing an opioid prescription for subacute pain, the physician assistant shall assess the rationale for continuing opioid therapy:
 - (a) Conduct an appropriate history and physical examination;
 - (b) Reevaluate the nature and intensity of the pain;
- (c) Conduct, or cause their designee as defined in WAC 246-470-050 to conduct, a query of the PMP in accordance with the provisions of WAC 246-918-935;
- (d) Screen the patient's level of risk for aberrant behavior and adverse events related to opioid therapy;
- (e) Obtain a biological specimen test if the patient's functional status is deteriorating or if pain is escalating; and
- (f) Screen or refer the patient for further consultation for psychosocial factors if the patient's functional status is deteriorating or if pain is escalating.
- (2) The physician assistant treating a patient for subacute pain with opioids shall ensure that, at a minimum, the following is documented in the patient record:
- (a) The presence of one or more recognized diagnoses or indications for the use of opioid pain medication;
- (b) The observed effect on function or pain control forming the basis to continue prescribing opioids beyond the acute pain episode;
 - (c) Pertinent concerns discovered in the PMP;
- (d) An appropriate pain treatment plan including the consideration of, or attempts to use, nonpharmacological modalities and nonopioid therapy;
- (e) The action plan for any aberrant biological specimen testing results and the risk-benefit analysis if opioids are to be continued;

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- (f) Results of psychosocial screening or consultation;
- (g) Results of screening for the patient's level of risk for aberrant behavior and adverse events related to opioid therapy, and mitigation strategies; and
- (h) The risk-benefit analysis of any combination of prescribed opioid and benzodiazepines or sedative-hypnotics, if applicable.
- (3) Follow-up visits for pain control must include objectives or metrics to be used to determine treatment success if opioids are to be continued. This includes, at a minimum:
 - (a) Change in pain level;
 - (b) Change in physical function;
 - (c) Change in psychosocial function; and
- (d) Additional indicated diagnostic evaluations or other treatments.

- WAC 246-918-850 Treatment plan—Subacute pain. The physician assistant, having recognized the progression of a patient from the acute nonoperative or acute perioperative phase to the subacute phase shall develop an opioid treatment plan.
- (1) If tapering has not begun prior to the six- to twelve-week subacute phase, the physician assistant shall reevaluate the patient. Based on effect on function or pain control, the physician assistant shall consider whether opioids will be continued, tapered, or discontinued.
- (2) If the physician assistant prescribes opioids for effective pain control, such prescription must not be in a greater quantity than needed for the expected duration of pain that is severe enough to require opioids. The physician assistant shall not prescribe beyond a fourteen-day supply of opioids without clinical documentation to justify the need for such a quantity during the subacute phase.
- (3) If a prescription results in the patient receiving a combination of opioids with a sedative medication listed in WAC 246-918-920, such prescribing must be in accordance with WAC 246-918-920.
- (4) If the physician assistant elects to treat a patient with opioids beyond the six- to twelve-week subacute phase, the physician assistant shall document in the patient record that the patient is transitioning from subacute pain to chronic pain. Rules governing the treatment of chronic pain, WAC 246-918-855 through 246-918-905, shall apply.

OPIOID PRESCRIBING—CHRONIC PAIN MANAGEMENT

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- WAC 246-918-855 Patient evaluation and patient record—Chronic pain. When the patient enters the chronic pain phase, the patient shall be reevaluated as if presenting with a new disease. The physician assistant shall include in the patient's record:
 - (1) An appropriate history including:
 - (a) The nature and intensity of the pain;
 - (b) The effect of pain on physical and psychosocial function;
- (c) Current and past treatments for pain, including opioids and other medications and their efficacy; and
- (d) Review of comorbidities with particular attention to psychiatric and substance use.
 - (2) Appropriate physical examination.
 - (3) Ancillary information and tools to include:
- (a) Review of the PMP to identify any medications received by the patient in accordance with the provisions of WAC 246-919-985;
- (b) Any pertinent diagnostic, therapeutic, and laboratory results;
 - (c) Pertinent consultations; and
- (d) Use of a risk assessment tool that is a professionally developed, clinically recommended questionnaire appropriate for characterizing a patient's level of risk for opioid or other substance use disorders to assign the patient to a high-, moderate-, or low-risk category.
- (4) Assessment. The physician assistant must document medical decision making to include:
- (a) Pain related diagnosis, including documentation of the presence of one or more recognized indications for the use of pain medication;
- (b) Consideration of the risks and benefits of chronic opioid treatment for the patient;
- (c) The observed effect on function or pain control forming the basis to continue prescribing opioids; and
 - (d) Pertinent concerns discovered in the PMP.
 - (5) Treatment plan as provided in WAC 246-918-860.

- WAC 246-918-860 Treatment plan—Chronic pain. The physician assistant, having recognized the progression of a patient from the subacute phase to the chronic phase, shall develop an opioid treatment plan as follows:
 - (1) Treatment plan and objectives including:
 - (a) Documentation of any medication prescribed;
 - (b) Biologic specimen testing ordered;
- (c) Any labs, diagnostic evaluations, referrals, or imaging ordered;
 - (d) Other planned treatments; and
- (e) Written agreement for treatment as provided in WAC 246-918-865.

(2) The physician assistant shall complete patient notification in accordance with the provisions of WAC 246-918-815 or provide this information in the written agreement.

NEW SECTION

- WAC 246-918-865 Written agreement for treatment—Chronic pain. The physician assistant shall use a written agreement that outlines the patient's responsibilities for opioid therapy. This written agreement for treatment must include the following provisions:
- (1) The patient's agreement to provide samples for biological specimen testing when requested by the physician assistant;
- (2) The patient's agreement to take medications at the dose and frequency prescribed with a specific protocol for lost prescriptions and early refills;
 - (3) Reasons for which opioid therapy may be discontinued;
- (4) The requirement that all opioid prescriptions for chronic pain are provided by a single prescriber or a single clinic, except as provided in WAC 246-918-915 for episodic care;
- (5) The requirement that all opioid prescriptions for chronic pain are to be dispensed by a single pharmacy or pharmacy system whenever possible;
- (6) The patient's agreement to not abuse alcohol or use other medically unauthorized substances;
- (7) A violation of the agreement may result in a tapering or discontinuation of the prescription;
- (8) The patient's responsibility to safeguard all medications and keep them in a secure location; and
- (9) If the patient violates the terms of the agreement, the violation and the physician assistant's response to the violation will be documented, as well as the rationale for changes in the treatment plan.

- WAC 246-918-870 Periodic review—Chronic pain. (1) The physician assistant shall periodically review the course of treatment for chronic pain. The frequency of visits, biological testing, and PMP queries in accordance with the provisions of WAC 246-918-935, must be determined based on the patient's risk category:
 - (a) For a high-risk patient, at least quarterly;
 - (b) For a moderate-risk patient, at least semiannually;
 - (c) For a low-risk patient, at least annually;
- (d) Immediately upon indication of concerning aberrant behavior; and
 - (e) More frequently at the physician assistant's discretion.
- (2) During the periodic review, the physician assistant shall determine:
 - (a) The patient's compliance with any medication treatment plan;

- (b) If pain, function, and quality of life have improved, diminished, or are maintained; and
- (c) If continuation or modification of medications for pain management treatment is necessary based on the physician assistant's evaluation of progress towards treatment objectives and compliance with the treatment plan.
 - (3) Periodic patient evaluations must also include:
 - (a) History and physical examination related to the pain;
- (b) Use of validated tools to document either maintenance or change in function and pain control; and
- (c) Review of the Washington state PMP at a frequency determined by the patient's risk category in accordance with the provisions of WAC 246-918-935 and subsection (1) of this section.

WAC 246-918-875 Long-acting opioids—Chronic pain. Long-acting opioids should only be prescribed by a physician assistant who is familiar with its risks and use, and who is prepared to conduct the necessary careful monitoring. Special attention should be given to patients who are initiating such treatment. The physician assistant prescribing long-acting opioids should have a one-time completion of at least four hours of continuing education relating to this topic.

- WAC 246-918-880 Consultation—Recommendations and requirements—Chronic pain. (1) The physician assistant shall consider referring the patient for additional evaluation and treatment as needed to achieve treatment objectives. Special attention should be given to those chronic pain patients who are under eighteen years of age or who are potential high-risk patients.
- (2) The mandatory consultation threshold is one hundred twenty milligrams MED. In the event a physician assistant prescribes a dosage amount that meets or exceeds the consultation threshold of one hundred twenty milligrams MED per day, a consultation with a pain management specialist as described in WAC 246-918-895 is required, unless the consultation is exempted under WAC 246-918-885 or 246-918-890.
- (3) The mandatory consultation must consist of at least one of the following:
- (a) An office visit with the patient and the pain management specialist;
- (b) A telephone, electronic, or in-person consultation between the pain management specialist and the physician assistant;
- (c) An audio-visual evaluation conducted by the pain management specialist remotely where the patient is present with either the physician assistant or a licensed health care practitioner designated by the physician assistant or the pain management specialist; or
- (d) Other chronic pain evaluation services as approved by the commission.

(4) A physician assistant shall document each consultation with the pain management specialist.

NEW SECTION

WAC 246-918-885 Consultation—Exemptions for exigent and special circumstances—Chronic pain. A physician assistant is not required to consult with a pain management specialist as defined in WAC 246-918-895 when the physician assistant has documented adherence to all standards of practice as defined in WAC 246-918-855 through 246-918-895 and when one or more of the following conditions are met:

- (1) The patient is following a tapering schedule;
- (2) The patient requires treatment for acute pain, which may or may not include hospitalization, requiring a temporary escalation in opioid dosage, with an expected return to their baseline dosage level or below;
- (3) The physician assistant documents reasonable attempts to obtain a consultation with a pain management specialist and the circumstances justifying prescribing above one hundred twenty milligrams morphine equivalent dose (MED) per day without first obtaining a consultation; or
- (4) The physician assistant documents the patient's pain and function are stable and the patient is on a nonescalating dosage of opioids.

NEW SECTION

WAC 246-918-890 Consultation—Exemptions for the physician assistant—Chronic pain. The physician assistant is exempt from the consultation requirement in WAC 246-918-880 if one or more of the following qualifications are met:

- (1) The physician assistant is a pain management specialist under WAC 246-918-895;
- (2) The physician assistant has successfully completed a minimum of twelve category I continuing education hours on chronic pain management within the previous four years. At least two of these hours must be dedicated to substance use disorders;
- (3) The physician assistant is a pain management physician assistant working in a multidisciplinary chronic pain treatment center or a multidisciplinary academic research facility; or
- (4) The physician assistant has a minimum of three years of clinical experience in a chronic pain management setting, and at least thirty percent of their current practice is the direct provision of pain management care.

- WAC 246-918-895 Pain management specialist—Chronic pain. A pain management specialist shall meet one or more of the following qualifications: If an allopathic physician assistant or osteopathic physician assistant who has a delegation agreement with a physician pain management specialist and meets the educational requirements and practice requirements listed below: Is board certified or board eligible by an American Board of Medical Specialties-approved board (ABMS) or by delegation agreement with a physician pain management specialist and meets the educational requirements and practice requirements listed below:
- (1) A minimum of three years of clinical experience in a chronic pain management care setting;
- (2) Credentialed in pain management by an entity approved by the Washington state medical quality assurance commission for an allopathic physician assistant or the Washington state board of osteopathic medicine and surgery for an osteopathic physician assistant;
- (3) Successful completion of a minimum of at least eighteen continuing education hours in pain management during the past two years; and
- (4) At least thirty percent of the physician assistant's current practice is the direct provision of pain management care or in a multidisciplinary pain clinic.

NEW SECTION

WAC 246-918-900 Tapering considerations—Chronic pain. The physician assistant shall consider tapering or referral for a substance use disorder evaluation when:

- (1) The patient requests;
- (2) The patient experiences a deterioration in function or pain;
- (3) The patient is noncompliant with the written agreement;
- (4) Other treatment modalities are indicated;
- (5) There is evidence of misuse, abuse, substance use disorder, or diversion;
 - (6) The patient experiences a severe adverse event or overdose;
 - (7) There is unauthorized escalation of doses; or
- (8) The patient is receiving an escalation in opioid dosage with no improvement in their pain or function.

NEW SECTION

WAC 246-918-905 Patients with chronic pain, including those on high doses of opioids, establishing a relationship with a new physician assistant. (1) When a patient receiving chronic opioid pain medications changes to a new physician assistant, it is normally appropriate for the new physician assistant to initially maintain the patient's current opioid doses. Over time, the physician assistant may

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evaluate if any tapering or other adjustments in the treatment plan can or should be done.

- (2) A physician assistant's treatment of a new high dose chronic pain patient is exempt from the mandatory consultation requirements of WAC 246-918-880 if:
- (a) The patient was previously being treated with a dosage of opioids in excess of a one hundred twenty milligram MED for chronic pain under an established written agreement for treatment of the same chronic condition or conditions;
 - (b) The patient's dose is stable and nonescalating;
- (c) The patient has a history of compliance with treatment plans and written agreements documented by medical records and PMP queries; and
- (d) The patient has documented functional stability, pain control, or improvements in function or pain control at the presenting opioid dose.
- (3) With respect to the treatment of a new patient under subsection (1) or (2) of this section, this exemption applies for the first three months of newly established care, after which the requirements of WAC 246-918-880 shall apply.

OPIOID PRESCRIBING—SPECIAL POPULATIONS

NEW SECTION

WAC 246-918-910 Special populations—Children or adolescent patients, pregnant patients, and aging populations. (1) Children or adolescent patients. In the treatment of pain for children or adolescent patients, the physician assistant shall treat pain in a manner equal to that of an adult but must account for the weight of the patient and adjust the dosage prescribed accordingly.

- (2) Pregnant patients. The physician assistant shall not initiate opioid detoxification without consultation with a provider with expertise in addiction medicine. Medication assisted treatment for opioids, such as methadone or buprenorphine, must not be discontinued during pregnancy without consultation with a MAT prescribing practitioner.
- (3) Aging populations. As people age, their sensitivities to and metabolizing of opioids may change. The physician assistant shall consider the distinctive needs of patients who are sixty-five years of age or older and who have been on chronic opioid therapy or who are initiating opioid treatment.

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- WAC 246-918-915 Episodic care of chronic opioid patients. (1) When providing episodic care for a patient who the physician assistant knows is being treated with opioids for chronic pain, such as for emergency or urgent care, the physician assistant, or their designee as defined in WAC 246-470-050, shall review the PMP and document their review and any concerns.
- (2) A physician assistant providing episodic care to a patient who the physician assistant knows is being treated with opioids for chronic pain should provide additional analgesics, including opioids, to adequately treat acute pain. If opioids are provided, the physician assistant shall limit the use of opioids to the minimum amount necessary to control the acute pain until the patient can receive care from the practitioner who is managing the patient's chronic pain.
- (3) The episodic care physician assistant shall coordinate care with the patient's chronic pain treatment practitioner, if possible.

OPIOID PRESCRIBING—COPRESCRIBING

NEW SECTION

- WAC 246-918-920 Coprescribing of opioids with certain medications. (1) The physician assistant shall not knowingly prescribe opioids in combination with the following medications without documentation of medical decision making:
 - (a) Benzodiazepines;
 - (b) Barbiturates;
 - (c) Sedatives;
 - (d) Carisoprodol; or
 - (e) Nonbenzodiazepine hypnotics.
- (2) If, because of a prior prescription by another provider, a prescription written by a physician assistant results in a combination of opioids and medications described in subsection (1) of this section, the physician assistant issuing the new prescription shall consult with the other prescriber to establish a patient care plan surrounding these medications. This provision does not apply to emergency care.

NEW SECTION

WAC 246-918-925 Coprescribing of opioids for patients receiving medication assisted treatment. (1) Where practicable, the physician

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assistant providing acute nonoperative pain or acute perioperative pain treatment to a patient who is known to be receiving MAT medications shall prescribe opioids for pain relief either in consultation with a MAT prescribing practitioner or a pain specialist.

(2) The physician assistant providing acute nonoperative pain or acute perioperative pain treatment shall not discontinue MAT medications without documentation of the reason for doing so, nor shall the use of these medications be used to deny necessary operative intervention.

NEW SECTION

WAC 246-918-930 Coprescribing of naloxone. The opioid prescribing physician assistant shall confirm or provide a current prescription for naloxone when opioids are prescribed to a high-risk patient.

OPIOID PRESCRIBING—PRESCRIPTION MONITORING PROGRAM

NEW SECTION

- WAC 246-918-935 Prescription monitoring program—Required registration, queries, and documentation. (1) The physician assistant shall register to access the PMP or demonstrate proof of having assured access to the PMP if they prescribe Schedule II-V medications in Washington state.
- (2) The physician assistant is permitted to delegate performance of a required PMP query to an authorized designee as defined in WAC 246-470-050.
- (3) At a minimum, the physician assistant shall ensure a PMP query is performed prior to the prescription of an opioid or of a medication listed in WAC 246-918-920 at the following times:
- (a) Upon the first refill or renewal of an opioid prescription for acute nonoperative pain or acute perioperative pain;
 - (b) The time of transition from acute to subacute pain; and
 - (c) The time of transition from subacute to chronic pain.
- (4) For chronic pain management, the physician assistant shall ensure a PMP query is performed at a minimum frequency determined by the patient's risk assessment, as follows:
- (a) For a high-risk patient, a PMP query shall be completed at least quarterly;
- (b) For a moderate-risk patient, a PMP query shall be completed at least semiannually; and
- (c) For a low-risk patient, a PMP query shall be completed at least annually.

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- (5) The physician assistant shall ensure a PMP query is performed for any chronic pain patient immediately upon identification of aberrant behavior.
- (6) The physician assistant shall ensure a PMP query is performed when providing episodic care to a patient who the physician assistant knows to be receiving opioids for chronic pain, in accordance with WAC 246-918-915.
- (7) If the physician assistant is using an electronic medical record (EMR) that integrates access to the PMP into the workflow of the EMR, the physician assistant shall ensure a PMP query is performed for all prescriptions of opioids and medications listed in WAC 246-918-920.
- (8) For the purposes of this section, the requirement to consult the PMP does not apply when the PMP or the EMR cannot be accessed by the physician assistant or their designee, as defined in WAC 246-470-050, due to a temporary technological or electrical failure.
- (9) Pertinent concerns discovered in the PMP shall be documented in the patient record.

REPEALER

The following sections of the Washington Administrative Code are repealed:

WAC 246-918-803	Patient evaluation.
WAC 246-918-804	Treatment plan.
WAC 246-918-805	Informed consent.
WAC 246-918-806	Written agreement for treatment.
WAC 246-918-807	Periodic review.
WAC 246-918-808	Long-acting opioids, including methadone.
WAC 246-918-809	Episodic care.
WAC 246-918-810	Consultation—Recommendations and requirements.
WAC 246-918-811	Consultation—Exemptions for exigent and special circumstances.
WAC 246-918-812	Consultation—Exemptions for the physician assistant.
WAC 246-918-813	Pain management specialist.

((PAIN MANAGEMENT)) OPIOID PRESCRIBING—GENERAL PROVISIONS

<u>AMENDATORY SECTION</u> (Amending WSR 11-12-025, filed 5/24/11, effective 1/2/12)

WAC 246-919-850 ((Pain management—))Intent and scope. ((These)) The rules in WAC 246-919-850 through 246-919-985 govern the ((use)) prescribing of opioids in the treatment of ((patients for chronic noncancer)) pain.

The Washington state medical quality assurance commission (commission) recognizes that principles of quality medical practice dictate that the people of the state of Washington have access to appropriate and effective pain relief. The appropriate application of up-to-date knowledge and treatment modalities can serve to improve the quality of life for those patients who suffer from pain as well as reduce the morbidity, mortality, and costs associated with untreated or inappropriately treated pain. For the purposes of ((this)) these rules, the inappropriate treatment of pain includes nontreatment, undertreatment, overtreatment, and the continued use of ineffective treatments.

The diagnosis and treatment of pain is integral to the practice of medicine. The commission encourages physicians to view pain management as a part of quality medical practice for all patients with $pain((\cdot, \cdot))$ including acute $((\cdot, \cdot))$, perioperative, subacute, and chronic $((\cdot, \cdot))$ and it is especially urgent for patients who experience)) pain $((\cdot, \cdot))$ pain (\cdot, \cdot) pain and effective methods of pain treatment, as well as become knowledgeable about the statutory requirements for prescribing $((\cdot, \cdot))$ and (\cdot, \cdot) pain (\cdot, \cdot) projects including co-occurring prescriptions. Accordingly, (\cdot, \cdot) position on pain control, particularly as related to the use of controlled substances, to alleviate physician uncertainty and to encourage better pain management.

Inappropriate pain treatment may result from a physician's lack of knowledge about pain management. Fears of investigation or sanction by federal, state, ((and)) or local agencies may also result in inappropriate treatment of pain. Appropriate pain management is the treating physician's responsibility. As such, the commission will consider the inappropriate treatment of pain to be a departure from standards of practice and will investigate such allegations, recognizing that some types of pain cannot be completely relieved, and taking into account whether the treatment is appropriate for the diagnosis.

The commission recognizes that controlled substances including opioids ((analgesics)) may be essential in the treatment of acute, subacute, perioperative, or chronic pain due to disease, illness, trauma or surgery ((and chronic pain, whether due to cancer or non-cancer origins)). The commission will refer to current clinical prac-

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tice guidelines and expert review in approaching cases involving management of pain.

The medical management of pain should consider current clinical knowledge ((and)), scientific research, and the use of pharmacologic and nonpharmacologic modalities according to the judgment of the physician. Pain should be assessed and treated promptly, and the quantity and frequency of doses should be adjusted according to the intensity, duration, impact of the pain, and treatment outcomes. Physicians should recognize that tolerance and physical dependence are normal consequences of sustained use of opioids ((analgesics)) and are not the same as ((addiction)) opioid use disorder.

The commission is obligated under the laws of the state of Washington to protect the public health and safety. The commission recognizes that the use of opioids ((analgesics)) for other than legitimate medical purposes poses a threat to the individual and society ((and that)). The inappropriate prescribing of controlled substances, including opioids ((analgesics)), may lead to drug diversion and abuse by individuals who seek them for other than legitimate medical use. Accordingly, the commission expects that physicians incorporate safeguards into their practices to minimize the potential for the abuse and diversion of controlled substances.

Physicians should not fear disciplinary action from the commission for ordering, prescribing, dispensing or administering controlled substances, including opioids ((analgesics)), for a legitimate medical purpose and in the course of professional practice. The commission will consider prescribing, ordering, dispensing or administering controlled substances for pain to be for a legitimate medical purpose if based on sound clinical judgment. All such prescribing must be based on clear documentation of unrelieved pain. To be within the usual course of professional practice, a physician-patient relationship must exist and the prescribing should be based on a diagnosis and documentation of unrelieved pain. Compliance with applicable state or federal law is required.

The commission will judge the validity of the physician's treatment of the patient based on available documentation, rather than solely on the quantity and duration of medication administration. The goal is to control the patient's pain while effectively addressing other aspects of the patient's functioning, including physical, psychological, social, and work-related factors.

These rules are designed to assist ((practitioners)) physicians in providing appropriate medical care for patients. ((They are not inflexible rules or rigid practice requirements and are not intended, nor should they be used, to establish a legal standard of care outside the context of the medical quality assurance committee's jurisdiction.

The ultimate judgment regarding the propriety of any specific procedure or course of action must be made by the practitioner based on all the circumstances presented. Thus, an approach that differs from the rules, standing alone, does not necessarily imply that the approach was below the standard of care. To the contrary, a conscientious practitioner may responsibly adopt a course of action different from that set forth in the rules when, in the reasonable judgment of the practitioner, such course of action is indicated by the condition of the patient, limitations of available resources, or advances in knowledge or technology subsequent to publication of these rules. However, a practitioner who employs an approach substantially different from these rules is advised to document in the patient record information sufficient to justify the approach taken.))

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The practice of medicine involves not only the science, but also the art of dealing with the prevention, diagnosis, alleviation, and treatment of disease. The variety and complexity of human conditions make it impossible to always reach the most appropriate diagnosis or to predict with certainty a particular response to treatment.

Therefore, it should be recognized that adherence to these rules will not ((assure)) guarantee an accurate diagnosis or a successful outcome. The sole purpose of these rules is to assist ((practitioners)) physicians in following a reasonable course of action based on current knowledge, available resources, and the needs of the patient to deliver effective and safe medical care.

For more specific best practices, the physician may refer to clinical practice guidelines including, but not limited to, those produced by the agency medical directors' group, the Centers for Disease Control and Prevention, or the Bree Collaborative.

AMENDATORY SECTION (Amending WSR 11-12-025, filed 5/24/11, effective 1/2/12)

- WAC 246-919-851 Exclusions. ((The rules adopted under)) WAC 246-919-850 through (($\frac{246-919-863}{246-919-985}$) do not apply:
 - (1) ((To)) The treatment of patients with cancer-related pain;
- (2) The provision of palliative, hospice, or other end-of-life care; (($\frac{1}{2}$)
- (2) To the management of acute pain caused by an injury or surgical procedure.))
- (3) The treatment of inpatient hospital patients who are patients who have been admitted to a hospital for more than twenty-four hours; or
 - (4) The provision of procedural medications.

 $\underline{\text{AMENDATORY SECTION}}$ (Amending WSR 11-12-025, filed 5/24/11, effective 1/2/12)

- WAC 246-919-852 Definitions. The <u>following</u> definitions $((\frac{in}{n}))$ apply to WAC 246-919-850 through $((\frac{246-919-863}{apply}))$ $\underline{246-919-985}$ unless the context clearly requires otherwise.
- (1) <u>"Aberrant behavior" means behavior that indicates current misuse</u>, diversion, unauthorized use of alcohol or other controlled <u>substances</u>, <u>multiple early refills (renewals)</u>, or active opioid use <u>disorder</u>.
- (2) "Acute pain" means the normal, predicted physiological response to a noxious chemical, thermal, or mechanical stimulus and typically is associated with invasive procedures, trauma, and disease. ((It is generally time-limited, often less than three months in duration, and usually less than six months.
- (2) "Addiction" means a primary, chronic, neurobiologic disease with genetic, psychosocial, and environmental factors influencing its development and manifestations. It is characterized by behaviors that include:
 - (a) Impaired control over drug use;

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- (b) Craving;
- (c) Compulsive use; or
- (d) Continued use despite harm.
- (3))) Acute pain is six weeks or less in duration.
- (3) "Biological specimen test" or "biological specimen testing" means tests of urine, hair, or other biological samples for various drugs and metabolites.
- (4) "Cancer-related pain" means pain that is an unpleasant, persistent, subjective sensory and emotional experience associated with actual or potential tissue injury or damage or described in such terms and is related to cancer or cancer treatment that interferes with usual functioning.
- (5) "Chronic ((noncancer)) pain" means a state in which ((noncancer)) pain persists beyond the usual course of an acute disease or healing of an injury, or ((that)) which may or may not be associated with an acute or chronic pathologic process that causes continuous or intermittent pain over months or years. Chronic pain is considered to be pain that persists for more than twelve weeks.

 ((4) "Comorbidity)) (6) "Comorbidities" means a preexisting or
- coexisting physical or psychiatric disease or condition.
- $((\frac{5}{1}))$ (7) "Episodic care" means <u>noncontinuing</u> medical <u>or dental</u> care provided by a ((practitioner)) physician other than the designated primary ((care practitioner in the acute care setting, for example, urgent care or emergency department.
 - (6))) prescriber for a patient with chronic pain.
- (8) "High dose" means a ninety milligram morphine equivalent dose (MED), or more, per day.
- (9) "High-risk" is a category of patient at high risk of opioidinduced morbidity or mortality, based on factors and combinations of factors such as medical and behavioral comorbidities, polypharmacy, current substance use disorder or abuse, aberrant behavior, dose of opioids, or the use of any concurrent central nervous system depressant.
- (10) "Hospice" means a model of care that focuses on relieving symptoms and supporting patients with a life expectancy of six months or less((. Hospice involves an interdisciplinary approach to provide health care, pain management, and emotional and spiritual support. The emphasis is on comfort, quality of life and patient and family support. Hospice can be provided in the patient's home as well as freestanding hospice facilities, hospitals, nursing homes, or other longterm care facilities)).
- ((+7))) (11) "Hospital" means any health care institution licensed pursuant to chapters 70.41 and 71.12 RCW, and RCW 72.23.020.
- (12) "Low-risk" is a category of patient at low risk of opioidinduced morbidity or mortality, based on factors and combinations of factors such as medical and behavioral comorbidities, polypharmacy, and dose of opioids of less than a fifty milligram morphine equivalent dose.
- (13) "Medication assisted treatment" or "MAT" means the use of pharmacologic therapy, often in combination with counseling and behavioral therapies, for the treatment of substance use disorders.
- (14) "Moderate-risk" is a category of patient at moderate risk of opioid-induced morbidity or mortality, based on factors and combinations of factors such as medical and behavioral comorbidities, polypharmacy, past history of substance use disorder or abuse, aberrant behavior, and dose of opioids between fifty to ninety milligram morphine equivalent doses.

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- (15) "Morphine equivalent dose" or "MED" means a conversion of various opioids to a morphine equivalent dose ((by the use of accepted)) using the agency medical directors' group or other conversion table((s)) approved by the commission. MED is considered the same as morphine milligram equivalent or MME.
- ((\(\frac{(\(\frac{8}\)}{\)}\))) (16) "Multidisciplinary pain clinic" means a ((\(\frac{clinic or office that provides comprehensive pain management and includes care provided by multiple available disciplines or treatment modalities, for example, medical care through physicians, physician assistants, osteopathic physicians, osteopathic physician assistants, advanced registered nurse practitioners, and physical therapy, occupational therapy, or other complementary therapies.
- (9)) health care delivery facility staffed by physicians of different specialties and other nonphysician health care providers who specialize in the diagnosis and management of patients with chronic pain.
- (17) "Opioid" means a drug that is either an opiate that is derived from the opium poppy or opiate-like that is a semisynthetic or synthetic drug. Examples include morphine, codeine, hydrocodone, oxycodone, fentanyl, meperidine, tramadol, buprenorphine, and methadone.
- (18) "Palliative <u>care</u>" means care that <u>maintains or</u> improves the quality of life of patients and their families facing <u>serious</u>, <u>advanced</u>, <u>or</u> life-threatening illness. ((With palliative care particular attention is given to the prevention, assessment, and treatment of pain and other symptoms, and to the provision of psychological, spiritual, and emotional support.))
- (19) "Perioperative pain" means acute pain that occurs surrounding the performance of surgery.
- (20) "Prescription monitoring program" or "PMP" means the Washington state prescription monitoring program authorized under chapter 70.225 RCW. Other jurisdictions may refer to this as the prescription drug monitoring program or "PDMP."
- (21) "Practitioner" means an advanced registered nurse practitioner licensed under chapter 18.79 RCW, a dentist licensed under chapter 18.32 RCW, a physician licensed under chapter 18.71 or 18.57 RCW, a physician assistant licensed under chapter 18.71A or 18.57A RCW, or a podiatric physician licensed under chapter 18.22 RCW.
- (22) "Refill" or "renewal" means a second or subsequent filling of a previously issued prescription.
- (23) "Subacute pain" is considered to be a continuation of pain that is six- to twelve-weeks in duration.
- (24) "Substance use disorder" means a primary, chronic, neurobiological disease with genetic, psychosocial, and environmental factors influencing its development and manifestations. Substance use disorder is not the same as physical dependence or tolerance that is a normal physiological consequence of extended opioid therapy for pain. It is characterized by behaviors that include, but are not limited to, impaired control over drug use, craving, compulsive use, or continued use despite harm.

WAC 246-919-865 Patient notification, secure storage, and disposal. (1) The physician shall ensure the patient is provided the

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following information at the first issuance of a prescription for opioids and at the transition from acute to subacute, and subacute to chronic:

- (a) Risks associated with the use of opioids as appropriate to the medical condition, the type of patient, and the phase of treatment;
 - (b) The safe and secure storage of opioid prescriptions; and
- (c) The proper disposal of unused opioid medications including, but not limited to, the availability of recognized drug take-back programs.
- (2) This requirement may be satisfied with a document provided by the department of health.

NEW SECTION

WAC 246-919-870 Use of alternative modalities for pain treatment. The physician shall exercise their professional judgment in selecting appropriate treatment modalities for acute nonoperative, acute perioperative, or subacute pain including the use of multimodal pharmacologic and nonpharmacologic therapy as an alternative to opioids whenever reasonable, clinically appropriate, evidence-based alternatives exist.

NEW SECTION

- WAC 246-919-875 Continuing education requirements for opioid prescribing. (1) To prescribe an opioid in Washington state, a physician licensed to prescribe opioids shall complete a one-time continuing education requirement regarding the opioid prescribing rules in this chapter. The continuing education must be at least one hour in length.
- (2) The physician shall complete the one-time continuing education requirement described in subsection (1) of this section by the end of the physician's first full continuing education reporting period after January 1, 2019, or during the first full continuing education reporting period after initial licensure, whichever is later.
- (3) The hours spent completing training in prescribing of opioids count toward meeting applicable continuing education requirements in the same category specified in WAC 246-919-460.

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OPIOID PRESCRIBING—ACUTE NONOPERATIVE PAIN AND ACUTE PERIOPERATIVE PAIN

NEW SECTION

- WAC 246-919-880 Patient evaluation and patient record—Acute nonoperative pain. Prior to issuing an opioid prescription for acute nonoperative pain or acute perioperative pain, the physician shall:
- (1) Conduct and document an appropriate history and physical examination including screening for risk factors for overdose and severe postoperative pain;
- (2) Evaluate the nature and intensity of the pain or anticipated pain following surgery; and
- (3) Inquire about any other medications the patient is prescribed or is taking.

NEW SECTION

- WAC 246-919-885 Treatment plan—acute nonoperative pain. The physician shall comply with the requirements in this section when prescribing opioids for acute nonoperative pain.
- (1) The physician should consider prescribing nonopioids as the first line of pain control in patients unless not clinically appropriate in accordance with the provisions of WAC 246-919-870.
- (2) The physician, or their designee as defined in WAC 246-470-050, shall conduct queries of the PMP in accordance with the provisions of WAC 246-919-985.
- (3) If the physician prescribes opioids for effective pain control, such prescription must not be in a greater quantity than needed for the expected duration of pain severe enough to require opioids. A three-day supply or less will often be sufficient. The physician shall not prescribe beyond a seven-day supply without clinical documentation in the patient record to justify the need for such a quantity.
- (4) The physician shall reevaluate the patient who does not follow the expected course of recovery, and reconsider the continued use of opioids or whether tapering or discontinuing opioids is clinically indicated.
- (5) Follow-up visits for pain control must include objectives or metrics to be used to determine treatment success if opioids are to be continued. This may include:
 - (a) Change in pain level;
 - (b) Change in physical function;
 - (c) Change in psychosocial function; and
 - (d) Additional indicated diagnostic evaluations.

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- (6) If a prescription results in the patient receiving a combination of opioids with a sedative medication listed in WAC 246-919-970, such prescribing must be in accordance with WAC 246-919-970.
- (7) Long-acting or extended release opioids are not indicated for acute nonoperative pain.
- (8) Medication assisted treatment medications must not be discontinued when treating acute pain, except as consistent with the provisions of WAC 246-919-975.
- (9) If the physician elects to treat a patient with opioids beyond the six-week time period of acute nonoperative pain, the physician shall document in the patient record that the patient is transitioning from acute pain to subacute pain. Rules governing the treatment of subacute pain in WAC 246-919-895 and 246-919-900 shall apply.

- WAC 246-919-890 Treatment plan—Acute perioperative pain. The physician shall comply with the requirements in this section when prescribing opioids for perioperative pain.
- (1) The physician shall consider prescribing nonopioids as the first line of pain control in patients, unless not clinically appropriate, in accordance with the provisions of WAC 246-919-870.
- (2) The physician, or their designee as defined in WAC 246-470-050, shall conduct queries of the PMP in accordance with the provisions of WAC 246-919-985.
- (3) If the physician prescribes opioids for effective pain control, such prescription must not be in a greater quantity than needed for the expected duration of pain severe enough to require opioids. A three-day supply or less will often be sufficient. The physician shall not prescribe beyond a fourteen-day supply from the time of discharge without clinical documentation in the patient record to justify the need for such a quantity.
- (4) The physician shall reevaluate a patient who does not follow the expected course of recovery and reconsider the continued use of opioids or whether tapering or discontinuing opioids is clinically indicated.
- (5) Follow-up visits for pain control should include objectives or metrics to be used to determine treatment success if opioids are to be continued. This may include:
 - (a) Change in pain level;
 - (b) Change in physical function;
 - (c) Change in psychosocial function; and
- (d) Additional indicated diagnostic evaluations or other treatments.
- (6) If a prescription results in the patient receiving a combination of opioids with a sedative medication listed in WAC 246-919-970, such prescribing must be in accordance with WAC 246-919-970.
- (7) Long-acting or extended release opioids are not indicated for acute perioperative pain.
- (8) Medication assisted treatment medications must not be discontinued when treating acute perioperative pain except as consistent with the provisions of WAC 246-919-975.

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(9) If the physician elects to treat a patient with opioids beyond the six-week time period of acute perioperative pain, the physician shall document in the patient record that the patient is transitioning from acute pain to subacute pain. Rules governing the treatment of subacute pain, WAC 246-919-895 and 246-919-900 shall apply unless there is documented improvement in function or pain control and there is a documented plan and timing for discontinuation of all opioid medications.

OPIOID PRESCRIBING—SUBACUTE PAIN

NEW SECTION

- WAC 246-919-895 Patient evaluation and patient record—Subacute pain. The physician shall comply with the requirements in this section when prescribing opioids for subacute pain.
- (1) Prior to issuing an opioid prescription for subacute pain, the physician shall assess the rationale for continuing opioid therapy as follows:
 - (a) Conduct an appropriate history and physical examination;
 - (b) Reevaluate the nature and intensity of the pain;
- (c) Conduct, or cause their designee as defined in WAC 246-470-050 to conduct, a query of the PMP in accordance with the provisions of WAC 246-919-985;
- (d) Screen the patient's level of risk for aberrant behavior and adverse events related to opioid therapy;
- (e) Obtain a biological specimen test if the patient's functional status is deteriorating or if pain is escalating; and
- (f) Screen or refer the patient for further consultation for psychosocial factors if the patient's functional status is deteriorating or if pain is escalating.
- (2) The physician treating a patient for subacute pain with opioids shall ensure that, at a minimum, the following is documented in the patient record:
- (a) The presence of one or more recognized diagnoses or indications for the use of opioid pain medication;
- (b) The observed effect on function or pain control forming the basis to continue prescribing opioids beyond the acute pain episode;
 - (c) Pertinent concerns discovered in the PMP;
- (d) An appropriate pain treatment plan including the consideration of, or attempts to use, nonpharmacological modalities and nonopioid therapy;
- (e) The action plan for any aberrant biological specimen testing results and the risk-benefit analysis if opioids are to be continued;
 - (f) Results of psychosocial screening or consultation;

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- (g) Results of screening for the patient's level of risk for aberrant behavior and adverse events related to opioid therapy, and mitigation strategies; and
- (h) The risk-benefit analysis of any combination of prescribed opioid and benzodiazepines or sedative-hypnotics, if applicable.
- (3) Follow-up visits for pain control must include objectives or metrics to be used to determine treatment success if opioids are to be continued. This includes, at a minimum:
 - (a) Change in pain level;
 - (b) Change in physical function;
 - (c) Change in psychosocial function; and
- (d) Additional indicated diagnostic evaluations or other treatments.

- WAC 246-919-900 Treatment plan—Subacute pain. The physician, having recognized the progression of a patient from the acute nonoperative or acute perioperative phase to the subacute phase shall develop an opioid treatment plan.
- (1) If tapering has not begun prior to the six- to twelve-week subacute phase, the physician shall reevaluate the patient. Based on effect on function or pain control, the physician shall consider whether opioids will be continued, tapered, or discontinued.
- (2) If the physician prescribes opioids for effective pain control, such prescription must not be in a greater quantity than needed for the expected duration of pain that is severe enough to require opioids. The physician shall not prescribe beyond a fourteen-day supply of opioids without clinical documentation to justify the need for such a quantity during the subacute phase.
- (3) If a prescription results in the patient receiving a combination of opioids with a sedative medication listed in WAC 246-919-970, such prescribing must be in accordance with WAC 246-919-970.
- (4) If the physician elects to treat a patient with opioids beyond the six- to twelve-week subacute phase, the physician shall document in the patient record that the patient is transitioning from subacute pain to chronic pain. Rules governing the treatment of chronic pain, WAC 246-919-905 through 246-919-955, shall apply.

OPIOID PRESCRIBING—CHRONIC PAIN MANAGEMENT

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- WAC 246-919-905 Patient evaluation and patient record—Chronic pain. When the patient enters the chronic pain phase, the patient shall be reevaluated as if presenting with a new disease. The physician shall include in the patient's record:
 - (1) An appropriate history including:
 - (a) The nature and intensity of the pain;
 - (b) The effect of pain on physical and psychosocial function;
- (c) Current and past treatments for pain, including opioids and other medications and their efficacy; and
- (d) Review of comorbidities with particular attention to psychiatric and substance use.
 - (2) Appropriate physical examination.
 - (3) Ancillary information and tools to include:
- (a) Review of the PMP to identify any medications received by the patient in accordance with the provisions of WAC 246-919-985;
- (b) Any pertinent diagnostic, therapeutic, and laboratory results;
 - (c) Pertinent consultations; and
- (d) Use of a risk assessment tool that is a professionally developed, clinically recommended questionnaire appropriate for characterizing a patient's level of risk for opioid or other substance use disorders to assign the patient to a high-, moderate-, or low-risk category.
- (4) Assessment. The physician must document medical decision making to include:
- (a) Pain related diagnosis, including documentation of the presence of one or more recognized indications for the use of pain medication;
- (b) Consideration of the risks and benefits of chronic opioid treatment for the patient;
- (c) The observed effect on function or pain control forming the basis to continue prescribing opioids; and
 - (d) Pertinent concerns discovered in the PMP.
 - (5) Treatment plan as provided in WAC 246-919-910.

- WAC 246-919-910 Treatment plan—Chronic pain. The physician, having recognized the progression of a patient from the subacute phase to the chronic phase, shall develop an opioid treatment plan as follows:
 - (1) Treatment plan and objectives including:
 - (a) Documentation of any medication prescribed;
 - (b) Biologic specimen testing ordered;
- (c) Any labs, diagnostic evaluations, referrals, or imaging ordered;
 - (d) Other planned treatments; and
- (e) Written agreement for treatment as provided in WAC 246-919-915.

(2) The physician shall complete patient notification in accordance with the provisions of WAC 246-919-865 or provide this information in the written agreement.

NEW SECTION

- WAC 246-919-915 Written agreement for treatment—Chronic pain. The physician shall use a written agreement that outlines the patient's responsibilities for opioid therapy. This written agreement for treatment must include the following provisions:
- (1) The patient's agreement to provide samples for biological specimen testing when requested by the physician;
- (2) The patient's agreement to take medications at the dose and frequency prescribed with a specific protocol for lost prescriptions and early refills;
 - (3) Reasons for which opioid therapy may be discontinued;
- (4) The requirement that all opioid prescriptions for chronic pain are provided by a single prescriber or a single clinic, except as provided in WAC 246-919-965 for episodic care;
- (5) The requirement that all opioid prescriptions for chronic pain are to be dispensed by a single pharmacy or pharmacy system whenever possible;
- (6) The patient's agreement to not abuse alcohol or use other medically unauthorized substances;
- (7) A violation of the agreement may result in a tapering or discontinuation of the prescription;
- (8) The patient's responsibility to safeguard all medications and keep them in a secure location; and
- (9) If the patient violates the terms of the agreement, the violation and the physician's response to the violation will be documented, as well as the rationale for changes in the treatment plan.

- WAC 246-919-920 Periodic review—Chronic pain. (1) The physician shall periodically review the course of treatment for chronic pain. The frequency of visits, biological testing, and PMP queries in accordance with the provisions of WAC 246-919-985, must be determined based on the patient's risk category:
 - (a) For a high-risk patient, at least quarterly;
 - (b) For a moderate-risk patient, at least semiannually;
 - (c) For a low-risk patient, at least annually;
- (d) Immediately upon indication of concerning aberrant behavior; and
 - (e) More frequently at the physician's discretion.
 - (2) During the periodic review, the physician shall determine:
 - (a) The patient's compliance with any medication treatment plan;
- (b) If pain, function, and quality of life have improved, diminished, or are maintained; and

- (c) If continuation or modification of medications for pain management treatment is necessary based on the physician's evaluation of progress towards treatment objectives and compliance with the treatment plan.
 - (3) Periodic patient evaluations must also include:
 - (a) History and physical examination related to the pain;
- (b) Use of validated tools to document either maintenance or change in function and pain control; and
- (c) Review of the Washington state PMP at a frequency determined by the patient's risk category in accordance with the provisions of WAC 246-919-985 and subsection (1) of this section.

WAC 246-919-925 Long-acting opioids—Chronic pain. Long-acting opioids should only be prescribed by a physician who is familiar with its risks and use, and who is prepared to conduct the necessary careful monitoring. Special attention should be given to patients who are initiating such treatment. The physician prescribing long-acting opioids should have a one-time completion of at least four hours of continuing education relating to this topic.

- WAC 246-919-930 Consultation—Recommendations and requirements—Chronic pain. (1) The physician shall consider referring the patient for additional evaluation and treatment as needed to achieve treatment objectives. Special attention should be given to those chronic pain patients who are under eighteen years of age or who are potential high-risk patients.
- (2) The mandatory consultation threshold is one hundred twenty milligrams MED. In the event a physician prescribes a dosage amount that meets or exceeds the consultation threshold of one hundred twenty milligrams MED per day, a consultation with a pain management specialist as described in WAC 246-919-945 is required, unless the consultation is exempted under WAC 246-919-935 or 246-919-940.
- (3) The mandatory consultation must consist of at least one of the following:
- (a) An office visit with the patient and the pain management specialist;
- (b) A telephone, electronic, or in-person consultation between the pain management specialist and the physician;
- (c) An audio-visual evaluation conducted by the pain management specialist remotely where the patient is present with either the physician or a licensed health care practitioner designated by the physician or the pain management specialist; or
- (d) Other chronic pain evaluation services as approved by the commission.
- (4) A physician shall document each consultation with the pain management specialist.

- WAC 246-919-935 Consultation—Exemptions for exigent and special circumstances—Chronic pain. A physician is not required to consult with a pain management specialist as defined in WAC 246-919-945 when the physician has documented adherence to all standards of practice as defined in WAC 246-919-905 through 246-919-945, and when one or more of the following conditions are met:
 - (1) The patient is following a tapering schedule;
- (2) The patient requires treatment for acute pain, which may or may not include hospitalization, requiring a temporary escalation in opioid dosage, with an expected return to their baseline dosage level or below;
- (3) The physician documents reasonable attempts to obtain a consultation with a pain management specialist and the circumstances justifying prescribing above one hundred twenty milligrams morphine equivalent dose (MED) per day without first obtaining a consultation; or
- (4) The physician documents the patient's pain and function are stable and the patient is on a nonescalating dosage of opioids.

NEW SECTION

- WAC 246-919-940 Consultation—Exemptions for the physician—Chronic pain. The physician is exempt from the consultation requirement in WAC 246-919-930 if one or more of the following qualifications is met:
- (1) The physician is a pain management specialist under WAC 246-919-945;
- (2) The physician has successfully completed a minimum of twelve category I continuing education hours on chronic pain management within the previous four years. At least two of these hours must be dedicated to substance use disorders;
- (3) The physician is a pain management physician working in a multidisciplinary chronic pain treatment center or a multidisciplinary academic research facility; or
- (4) The physician has a minimum of three years of clinical experience in a chronic pain management setting, and at least thirty percent of their current practice is the direct provision of pain management care.

- WAC 246-919-945 Pain management specialist—Chronic pain. A pain management specialist shall meet one or more of the following qualifications:
 - (1) If an allopathic physician or osteopathic physician:
- (a) Is board certified or board eligible by an American Board of Medical Specialties-approved board (ABMS) or by the American Osteo-

pathic Association (AOA) in physical medicine and rehabilitation, neurology, rheumatology, or anesthesiology;

- (b) Has a subspecialty certificate in pain medicine by an ABMS-approved board;
- (c) Has a certification of added qualification in pain management by the AOA;
- (d) Is credentialed in pain management by an entity approved by the commission for an allopathic physician or the Washington state board of osteopathic medicine and surgery for an osteopathic physician;
- (e) Has a minimum of three years of clinical experience in a chronic pain management care setting; and
- (i) Has successful completion of a minimum of at least eighteen continuing education hours in pain management during the past two years for an allopathic physician or three years for an osteopathic physician; and
- (ii) Has at least thirty percent of the allopathic physician's or osteopathic physician's current practice is the direct provision of pain management care or is in a multidisciplinary pain clinic.
- (2) If an allopathic physician assistant, in accordance with WAC 246-918-885.
- (3) If an osteopathic physician assistant, in accordance with WAC 246-854-330.
 - (4) If a dentist, in accordance with WAC 246-817-965.
 - (5) If a podiatrist, in accordance with WAC 246-922-750.
- (6) If an advanced registered nurse practitioner, in accordance with WAC 246-840-493.

NEW SECTION

WAC 246-919-950 Tapering considerations—Chronic pain. The physician shall consider tapering or referral for a substance use disorder evaluation when:

- (1) The patient requests;
- (2) The patient experiences a deterioration in function or pain;
- (3) The patient is noncompliant with the written agreement;
- (4) Other treatment modalities are indicated;
- (5) There is evidence of misuse, abuse, substance use disorder, or diversion;
 - (6) The patient experiences a severe adverse event or overdose;
 - (7) There is unauthorized escalation of doses; or
- (8) The patient is receiving an escalation in opioid dosage with no improvement in their pain or function.

NEW SECTION

WAC 246-919-955 Patients with chronic pain, including those on high doses of opioids, establishing a relationship with a new physician. (1) When a patient receiving chronic opioid pain medications changes to a new physician, it is normally appropriate for the new

physician to initially maintain the patient's current opioid doses. Over time, the physician may evaluate if any tapering or other adjustments in the treatment plan can or should be done.

- (2) A physician's treatment of a new high dose chronic pain patient is exempt from the mandatory consultation requirements of WAC 246-919-930 if:
- (a) The patient was previously being treated with a dosage of opioids in excess of a one hundred twenty milligram MED for chronic pain under an established written agreement for treatment of the same chronic condition or conditions;
 - (b) The patient's dose is stable and nonescalating;
- (c) The patient has a history of compliance with treatment plans and written agreements documented by medical records and PMP queries; and
- (d) The patient has documented functional stability, pain control, or improvements in function or pain control at the presenting opioid dose.
- (3) With respect to the treatment of a new patient under subsection (1) or (2) of this section, this exemption applies for the first three months of newly established care, after which the requirements of WAC 246-919-930 shall apply.

OPIOID PRESCRIBING—SPECIAL POPULATIONS

NEW SECTION

- WAC 246-919-960 Special populations—Children or adolescent patients, pregnant patients, and aging populations. (1) Children or adolescent patients. In the treatment of pain for children or adolescent patients, the physician shall treat pain in a manner equal to that of an adult but must account for the weight of the patient and adjust the dosage prescribed accordingly.
- (2) Pregnant patients. The physician shall not initiate opioid detoxification without consultation with a provider with expertise in addiction medicine. Medication assisted treatment for opioids, such as methadone or buprenorphine, must not be discontinued during pregnancy without consultation with a MAT prescribing practitioner.
- (3) Aging populations. As people age, their sensitivities to and metabolizing of opioids may change. The physician shall consider the distinctive needs of patients who are sixty-five years of age or older and who have been on chronic opioid therapy or who are initiating opioid treatment.

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- WAC 246-919-965 Episodic care of chronic opioid patients. (1) When providing episodic care for a patient who the physician knows is being treated with opioids for chronic pain, such as for emergency or urgent care, the physician or their designee as defined in WAC 246-470-050, shall review the PMP and document their review and any concerns.
- (2) A physician providing episodic care to a patient who the physician knows is being treated with opioids for chronic pain should provide additional analgesics, including opioids, to adequately treat acute pain. If opioids are provided, the physician shall limit the use of opioids to the minimum amount necessary to control the acute pain until the patient can receive care from the practitioner who is managing the patient's chronic pain.
- (3) The episodic care physician shall coordinate care with the patient's chronic pain treatment practitioner, if possible.

OPIOID PRESCRIBING—COPRESCRIBING

NEW SECTION

- WAC 246-919-970 Coprescribing of opioids with certain medications. (1) The physician shall not knowingly prescribe opioids in combination with the following medications without documentation of medical decision making:
 - (a) Benzodiazepines;
 - (b) Barbiturates;
 - (c) Sedatives;
 - (d) Carisoprodol; or
 - (e) Nonbenzodiazepine hypnotics.
- (2) If, because of a prior prescription by another provider, a prescription written by a physician results in a combination of opioids and medications described in subsection (1) of this section, the physician issuing the new prescription shall consult with the other prescriber to establish a patient care plan surrounding these medications. This provision does not apply to emergency care.

NEW SECTION

WAC 246-919-975 Coprescribing of opioids for patients receiving medication assisted treatment. (1) Where practicable, the physician providing acute nonoperative pain or acute perioperative pain treat-

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ment to a patient who is known to be receiving MAT medications shall prescribe opioids for pain relief either in consultation with a MAT prescribing practitioner or a pain specialist.

(2) The physician providing acute nonoperative pain or acute perioperative pain treatment shall not discontinue MAT medications without documentation of the reason for doing so, nor shall the use of these medications be used to deny necessary operative intervention.

NEW SECTION

WAC 246-919-980 Coprescribing of naloxone. The opioid prescribing physician shall confirm or provide a current prescription for naloxone when opioids are prescribed to a high-risk patient.

OPIOID PRESCRIBING-PRESCRIPTION MONITORING PROGRAM

NEW SECTION

WAC 246-919-985 Prescription monitoring program—Required registration, queries, and documentation. (1) The physician shall register to access the PMP or demonstrate proof of having assured access to the PMP if they prescribe Schedule II-V medications in Washington state.

- (2) The physician is permitted to delegate performance of a required PMP query to an authorized designee as defined in WAC 246-470-050.
- (3) At a minimum, the physician shall ensure a PMP query is performed prior to the prescription of an opioid or of a medication listed in WAC 246-919-970 at the following times:
- (a) Upon the first refill or renewal of an opioid prescription for acute nonoperative pain or acute perioperative pain;
 - (b) The time of transition from acute to subacute pain; and
 - (c) The time of transition from subacute to chronic pain.
- (4) For chronic pain management, the physician shall ensure a PMP query is performed at a minimum frequency determined by the patient's risk assessment, as follows:
- (a) For a high-risk patient, a PMP query shall be completed at least quarterly;
- (b) For a moderate-risk patient, a PMP query shall be completed at least semiannually; and
- (c) For a low-risk patient, a PMP query shall be completed at least annually.
- (5) The physician shall ensure a PMP query is performed for any chronic pain patient immediately upon identification of aberrant behavior.

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- (6) The physician shall ensure a PMP query is performed when providing episodic care to a patient who the physician knows to be receiving opioids for chronic pain, in accordance with WAC 246-919-965.
- (7) If the physician is using an electronic medical record (EMR) that integrates access to the PMP into the workflow of the EMR, the physician shall ensure a PMP query is performed for all prescriptions of opioids and medications listed in WAC 246-919-970.
- (8) For the purposes of this section, the requirement to consult the PMP does not apply when the PMP or the EMR cannot be accessed by the physician or their designee, as defined in WAC 246-470-050, due to a temporary technological or electrical failure.
- (9) Pertinent concerns discovered in the PMP shall be documented in the patient record.

REPEALER

The following sections of the Washington Administrative Code are repealed:

WAC 246-919-853	Patient evaluation.
WAC 246-919-854	Treatment plan.
WAC 246-919-855	Informed consent.
WAC 246-919-856	Written agreement for treatment.
WAC 246-919-857	Periodic review.
WAC 246-919-858	Long-acting opioids, including methadone.
WAC 246-919-859	Episodic care.
WAC 246-919-860	Consultation—Recommendations and requirements.
WAC 246-919-861	Consultation—Exemptions for exigent and special circumstances.
WAC 246-919-862	Consultation—Exemptions for the physician.
WAC 246-919-863	Pain management specialist.